

The Long-Term Health Effects of Early Life Medicaid Coverage*

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Abstract

Although the link between the fetal environment and later life health and achievement is well-established, few studies have evaluated the extent to which public policies aimed at improving fetal health can generate benefits that persist into adulthood. In this study, we evaluate how a rapid expansion of prenatal and child health insurance through the Medicaid program affected the adult health and health care utilization of individuals born between 1979 and 1993 who gained access to coverage in utero and as children. We find that those whose mothers gained eligibility for prenatal coverage under Medicaid have lower rates of obesity as adults, with suggestive evidence of lower body mass indices and lower incidence of chronic illnesses. Using administrative data on hospital discharges, we find that cohorts who gained in utero Medicaid eligibility have fewer hospitalizations related to endocrine, nutritional and metabolic diseases, and immunity disorders as adults, with particularly pronounced reductions in visits associated with diabetes and obesity. We find effects of public eligibility in other periods of childhood on hospitalizations later in life, but these effects are small. Our results indicate that expanding Medicaid prenatal coverage had long-term benefits for the health of the next generation.

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I. Introduction

A large and growing literature has shown that the intrauterine environment has dramatic effects on adult health and achievement. Given the significance of the fetal environment for long-term health and development, interventions that target the prenatal period are expected to bring higher returns than later interventions. However, there is little evidence as to whether policy interventions designed to improve fetal health can effectively generate long-lasting benefits.

Our project is the first to evaluate the long-term health consequences of improved in utero health that resulted from a widespread, rapid expansion of Medicaid benefits to pregnant women from 1979 to 1993. This program represents the single largest effort on the part of United States government to improve birth outcomes. However, despite the historic magnitude of this expansion, little is known about whether this provision of care to pregnant women had any lasting effects on the health of those born during this period. As suggested by the fetal origins literature, the health effects of early life intervention may not be fully captured by measures of health at birth and may remain latent for long periods of time. This necessitates a long-run perspective when evaluating the benefits of early public intervention.

We exploit variation in the timing and generosity of Medicaid coverage expansions for pregnant women and children across states to identify how access to coverage in utero and at different points in childhood affects health in adulthood. We do this using a simulated eligibility approach that constructs a measure of generosity of state eligibility rules to instrument for the fraction of individuals eligible for Medicaid coverage for each birth cohort. As developed by Cutler and Gruber (1996) and Currie and Gruber (1996a,b), this approach isolates changes in state-level eligibility resulting from Medicaid eligibility policy rather than other socioeconomic factors. Using this technique, we evaluate the effect of public health insurance eligibility in utero and at other ages during childhood, documenting the marginal effect on adult health of an additional year of eligibility at ages 1-4, 5-9, 10-14 and 15-18.

We find that the provision of Medicaid benefits had lasting effects on the health of individuals who were in utero during the expansions. A ten percentage point increase in eligibility for

pregnant women decreases the probability that adults born during the expansion are obese by 1.5 percentage points, or approximately 7 percent, at ages 19-33. Furthermore, we find that in utero Medicaid coverage lowers hospitalizations for conditions that have been previously shown to be sensitive to the in utero environment. Our results indicate that a ten percentage point increase in eligibility lowers hospitalizations related to endocrine, nutritional, metabolic and immunity disorders by 9 percent; within this category, we find particularly pronounced reductions for hospitalizations associated with diabetes and obesity. These results imply that the expansion of the Medicaid program to pregnant women during the 1980s and early 1990s is responsible for a significant reduction in hospitalization costs today. The increase in prenatal eligibility for a single cohort is associated with about \$280 million in reduced hospital costs between the ages of 19 and 32, offsetting about 58 percent of the cost of the initial Medicaid eligibility expansion to pregnant women. We also find that Medicaid coverage during the early years of childhood (ages 1-4) decreases hospitalizations in adulthood, although this effect is smaller than the effect associated with in utero coverage.

Our findings suggest that the Medicaid expansions that occurred thirty years ago had persistent long-term health benefits for the next generation. Strikingly, we find evidence of these health effects among the affected cohorts at relatively young ages in adulthood. The observed reductions in obesity and hospitalizations for chronic illnesses like diabetes suggest that these cohorts are not only healthier today as a result of the Medicaid expansions, but that they are on a better lifetime health trajectory. As these cohorts age and approach mid-life when chronic illness is more prevalent, the observable effects of this program on their latent health, and the associated cost savings, may become even more pronounced.

II. Background

The fetal origins hypothesis (Barker 1995) proposes that the fetal environment has a critical impact on the development of body structure and function in utero with lasting effects on health in adulthood. Lifelong changes in physiological and metabolic characteristics that occur during

this critical developmental period may lead to obesity, diabetes, hypertension, and mental health conditions that do not materialize until much later in life. The evidence documenting the link between the fetal environment and later life outcomes is extensive in both the economics and epidemiology literature. In this section, we briefly summarize select findings from this literature; for a more detailed overview, see Almond and Currie (2011).

Many studies have investigated the fetal origins hypothesis by analyzing how insults to the fetal environment – such as poor nutrition or maternal infection - affect adult chronic disease.¹ For example, one of the earliest investigations into the hypothesis analyzed outcomes of cohorts that were in utero during the Dutch Famine of 1944 (Ravelli, Stein, and Susser, 1976). The authors found that cohorts that had been in utero during the famine were twice as likely to be obese at age 18 as cohorts who were not exposed to the famine. Follow-up studies found that the exposed cohorts had a higher BMI and poor self-reported health (Roseboom et al. 2001), greater incidence of coronary heart disease and impaired glucose tolerance (Painter, Roseboom, and Bleker 2005), increased incidence of psychiatric disorders including schizophrenia and major affective disorder (Brown et al. 1995; Susser and Lin 1992; Susser et al. 1996; Susser, Hoek, and Brown 1998; Brown et al. 2000), and reduced life expectancy (Lindeboom, Portrait, and van den Berg 2010). In addition, the intrauterine exposures associated with poor adult health outcomes did not always affect the size of the baby at birth (Roseboom et al. 2001). Studies of other negative shocks to the fetal environment have also found evidence of poor health and disability (Almond and Mazumder 2010) in adulthood.

¹ In addition to associations with poor health in adulthood, the later life consequences of negative shocks to the fetus include a wide range of educational and economic outcomes. Studies have linked negative shocks that occur in utero to adult outcomes ranging from educational achievement (Almond, Edlund, and Palme 2009; Barreca 2010; Almond, Mazumder, and van Ewijk 2011), to income (Almond, Guryan, and Mazumder 2014), to poverty later in life (Barreca 2010). Also, a smaller literature has documented how negative shocks that occur after birth, but during childhood, have effects that persist into adulthood. For example, Bleakley (2010) finds that exposure to malaria in childhood results in lower incomes in adulthood. Reyes (2007) links childhood exposure to lead to criminal activity later in life. Case, Fertig, and Paxson (2005) show that poor health in childhood is associated with lower earnings and worse health in middle age.

While a substantial body of research exists on the long-term effects of negative shocks that occur in utero, few studies have evaluated the positive impacts of public programs in the United States targeting the fetal environment.² Recent economic models predict a higher return on interventions targeted to children earlier in their lifespan due to the self-productivity of human capital investments and dynamic complementarities gained from investing during earlier stages of the lifecycle (Heckman 2007, Cunha and Heckman 2007). Under these models, it is hypothesized that returns to investment in the prenatal period will be higher than postnatal investments, both initially and in the long-term (i.e. the “antenatal investment hypothesis,” see Doyle et al. 2009).

The limited evidence available indicates that interventions targeted to the prenatal period improve health and economic outcomes in adulthood. Long-run improvements in maternal and child outcomes have been documented under two different randomized trials of the Nurse-Family Partnership (NFP) program, which provides home visitation by nurses to low-income women who are pregnant for the first time. During monthly visits in pregnancy and the first two years of infancy of the child, nurses provide guidance to mothers on health-related behaviors, child caregiving, and economic self-sufficiency. Benefits observed for children, particularly for those with high-risk mothers, include better school performance, less criminal activity, and

² A separate strand of literature has investigated the effect of educational or economic interventions in early childhood on health later in life. For example, young children who received intensive early childhood education through the Abecedarian education experiment in North Carolina had lower levels of hypertension, obesity, and metabolic syndrome in their mid-30s relative to children in the control group (Campbell et al. 2014). Similarly, the pre-school program Head Start has been found to reduce childhood obesity (Frisvold and Lumeng 2011), and this reduction in obesity persists among teenagers who attended Head Start as children (Carneiro and Ginja 2013). Finally, recent work by Aizer, Eli, Ferrie, and Lleras-Muney (2014) analyzes the long-run impact of means-tested cash transfers via the Mother’s Pension Program, a precursor to AFDC. The authors find that male children in families that received these transfers lived approximately one year longer than those in families who applied for, but did not receive, cash transfers.

reduced use of public benefits (see Olds et al. 2007, Eckenrode et al. 2010, Olds et al. 2010, Heckman et al. 2014).

In addition, Hoynes, Schanzenbach, and Almond (2012) evaluate how the U.S. Food Stamp Program has affected long-run outcomes. While this large-scale safety net program is not directly targeted to pregnant women and children, it may have lasting effects by influencing early life nutrition and resources. The authors study the implementation of the Food Stamps program and, using its staggered timing of adoption across counties, find that children gaining access to the program in utero and in early childhood (under age 5) experienced lowered incidence of metabolic diseases (such as diabetes, hypertension, and obesity) in adulthood. Although the authors do not have sufficient power to separately identify the impacts of in utero and early childhood exposure, exploratory analysis suggests that the impact on metabolic diseases is driven by exposure to the food stamp program during the pre- and early post-natal period.

Our paper contributes to a small but growing literature examining the long-run effects of access to public health insurance in childhood. A handful of recent studies have linked exposure to public health insurance in childhood to improved teenage health (Cohodes et al. 2014, Currie, Decker and Lin 2009, Wherry and Meyer 2014), better educational or economic outcomes (Brown et al. 2015, Cohodes et al. 2014, Levine and Schanzenbach 2009), and reduced mortality (Brown et al. 2015) and health care utilization as adults (Wherry et al. 2015). Each of these papers studies variation in public insurance under expansions in coverage over different periods of childhood from birth to age 18.

This is the first study to examine the long-term effects of expansions explicitly targeting the prenatal period, when children are at their most receptive stage of development and interventions may yield the highest return. Despite the historic magnitude of the expansions in prenatal care under Medicaid in the 1980s and early 1990s and their documented impact on health at birth, there has been no study of the potential long-run effects of this policy intervention. To our knowledge, only one other study has considered the long-term effects of access to public coverage during the prenatal period. Boudreaux, Golberstein, and McAlpine (2014) examine early

life exposure to Medicaid coverage under the rollout of the program in the 1960s. They find that cohorts who gained exposure to the program between conception and age 6 had better health as adults at ages 25-54, as measured by a one standard-deviation change in a composite index measure of chronic health conditions. One limitation of this study, however, is that it does not separately identify the effects of coverage during the prenatal period and early childhood. In addition, at the time of study, Medicaid coverage, including coverage for pregnant women, was primarily limited to very low-income single mother families receiving cash welfare. This precluded low-income women with first time pregnancies from receiving Medicaid, a population that has been clearly shown to benefit from early intervention under the NFP program.

In this paper, we study the impact of an intervention that was explicitly intended to establish broad access to prenatal care, including women with no history of children or receipt of public benefits. In addition, the policy variation we use allows us to separately identify the long-run effects of Medicaid prenatal coverage and coverage at other age periods in childhood. At ages 19-33, the cohorts we study are relatively young and have not yet reached the period of adulthood when many chronic conditions begin to emerge. However, we test for and document early differences in the health trajectories of cohorts who gained exposure to Medicaid coverage. In addition to studying chronic health conditions and health limitations, we examine BMI and obesity, which are an important precursor to later life cardiovascular problems and diabetes. We also examine hospitalizations related to metabolic disorders and mental health conditions, both of which have been linked to the intrauterine environment.

In the next section, we provide background on the Medicaid coverage expansions for pregnant women and children and review potential mechanisms that might impact long-run health.

III. The Medicaid Expansions and Prenatal Coverage

a. Background on the Medicaid expansions

Established in 1965, the Medicaid program provides basic medical coverage to certain low-income individuals. Jointly financed by federal and state governments, states administer the program following federal guidelines, which include limitations on the categories of individuals who can be covered. Until the 1980s, coverage for pregnant women and children was primarily limited to recipients of cash welfare under the Aid to Families with Dependent Children (AFDC) program.³ Income eligibility thresholds for the program varied by state but were typically well below the poverty line.⁴

Starting in 1984, eligibility for the Medicaid program was broadened to include coverage for low-income pregnant women and children not tied to the welfare system. Motivated by a comparatively high U.S. infant mortality rate in the early 1980s, a major national focus at the time was increasing access to timely and comprehensive prenatal care for low-income women (Howell 2001). Changes in Medicaid eligibility began with new requirements for state programs to cover all pregnant women meeting the financial standards for cash welfare, regardless of their family structure or participation in the AFDC program. In addition, the children born to women receiving Medicaid were deemed automatically eligible for coverage during their first year of life (Currie 1995).

Between 1986 and 1990, Congress took larger steps to expand Medicaid eligibility for pregnant women and their newborns with incomes exceeding AFDC thresholds. New options allowed states to expand coverage to pregnant women and their infants with incomes up to the poverty line and later to 185 percent of the poverty line. These options were followed by a mandatory

³ There were a few other programs under which non-disabled pregnant women and children could qualify for Medicaid. However, these programs were optional for states, had narrow eligibility criteria, and limited eligibility to very poor women and children. Additional information on these eligibility pathways may be found in the Appendix.

⁴ In 1989, state income limits ranged from 14 to 79 percent of the federal poverty line, with an average eligibility threshold of 48 percent of poverty (U.S. General Accounting Office 1989).

requirement for all states to extend coverage to pregnant women and young children with family incomes under 133 percent of the poverty line. Additional information on these changes is available in Table A.1 in the Appendix.

First demonstrated in seminal work by Currie and Gruber (1996b), these changes led to dramatic growth in Medicaid eligibility for pregnant women at the national level, as well as considerable variation across states in both the timing and generosity of eligibility changes. Using data from the March Current Population Survey (CPS) and detailed eligibility rules from this period, we estimate that the fraction of 15-44-year-old women who would be eligible for Medicaid coverage in the event of a pregnancy grew from 13 percent in 1979 to a staggering 44 percent in 1993. Figure 1 depicts national eligibility over this time period (in a solid black line), as well as state levels of eligibility for each year (in grey). Meanwhile, Figure 2 shows the change in the fraction of women eligible for prenatal coverage in each state during this period. While there was growth in eligibility across all states, there was tremendous variation in the timing and size of the expansions in each state.

These changes in Medicaid eligibility for pregnant women were accompanied by additional expansions in eligibility for children. A series of acts by Congress expanded eligibility to children who were not traditionally eligible for AFDC and with family income levels exceeding AFDC cutoffs. Mirroring the changes for pregnant women, these eligibility changes were first introduced as a state option and later by federal mandate. By 1992, almost one-third of children in the U.S. were eligible for public health insurance coverage (Cutler and Gruber 1996). Eligibility levels for children continued to grow through the 1990s as Medicaid eligibility changes continued to be phased in and later through the 2000s under optional state expansions to higher income children under the Children's Health Insurance Program (CHIP) (Lo Sasso and Buchmueller 2004).

This meant that, in addition to differences in in utero Medicaid coverage, cohorts born between 1979 and 1993 faced different eligibility criteria for public health insurance during childhood. To demonstrate this, we estimate eligibility during childhood for each birth cohort by calculating the

fraction of children belonging to that cohort that were eligible for coverage at each age during childhood. We then sum the fraction eligible across ages 1-18 to construct a cumulative measure of public eligibility expressed as the average number of years of eligibility during childhood. Additional information on the methods used in this calculation follow in Section V.

Figures 3 and 4 depict changes in national and state-level childhood eligibility for public health insurance for cohorts born between 1979 and 1993. Children born in 1993 had almost 8 years of eligibility on average, more than twice the 3 years of eligibility for those born in 1979. Similar to the variation seen in prenatal eligibility, there is substantial variation across states in both the timing and size of the changes in childhood eligibility for these cohorts.

In our analysis, we use this variation in eligibility to separately evaluate exposure to public health insurance during the prenatal period and later exposure during childhood. We interpret our measure of prenatal eligibility as capturing the effects of both in utero coverage and coverage during the first year of life. As described above, the Medicaid expansions during this period were specified to apply to pregnant women and their newborns until their first birthday. Our specification also includes measures of eligibility for public coverage at later age ranges in childhood (ages 1-4, 5-9, 10-14, and 15-18).

b. Mechanisms for long-term effects

There are several ways in which early life Medicaid eligibility may have affected long-run outcomes for those whose mothers gained coverage. First, access to medical care during or following pregnancy may improve a child's health through the delivery of preventive care or the early detection and treatment of health conditions. Currie and Gruber (1996b) find evidence suggesting that pregnant women gaining eligibility were approximately half as likely to delay prenatal care. In addition, other studies (Dubay et al. 2001, Dave et al. 2008) find evidence of increased use or improved timing and adequacy of prenatal care among women of low-economic status who were most likely to be affected by the policy change. In a full review of the literature, Howell (2001) concludes that the weight of evidence points to a clear increase in Medicaid

coverage and improvements in the use of prenatal care services among low-income women under the Medicaid expansions.

There is also strong evidence of increased utilization of medical technology and obstetric procedures during childbirth associated with the expansions. Currie and Gruber (2001) find increased use of a variety of obstetric procedures among pregnant women most likely to gain coverage under the Medicaid expansions. The authors estimate that eligibility had positive effects on the occurrence of cesarean section delivery, use of a fetal monitor, induction of labor, and receipt of an ultrasound among women who were unlikely to have had private insurance coverage before the Medicaid expansions. Dave et al. (2008) also find an increase in cesarean section delivery, although no change in the likelihood of delivery in a public hospital or in hospital length of stay. In general, there is evidence linking medical intervention at birth to better short- and long-run outcomes (Almond et al. 2010; Bharadwaj, Loken, and Neilson 2013; Chay, Guryan, and Mazumder 2009).

Second, while there was a clear rise in the use of medical care under the expansions, other types of prenatal care may be important for the long-term health of the child. Prenatal interventions related to nutrition and breastfeeding, smoking cessation, and other healthy behaviors, as well as education regarding pregnancy and parenting, may have important consequences for healthy child development and later life health. Table 1 provides information on the average experience of a pregnant woman receiving Medicaid-funded prenatal care during this time period.⁵ In addition to the receipt of multiple medical services, these women were highly likely to receive guidance related to nutrition and weight gain during their pregnancies, as well as instructions to cut down or stop usage of alcohol, tobacco, and illegal drugs. Prenatal care may also provide important ties to social support services (Alexander and Kotelchuck 2001). For example, three-quarters of pregnant women receiving Medicaid-funded prenatal care in 1988 report that they

⁵ Calculated by the authors using the 1988 National Maternal and Infant Health Survey, a national followback survey of women experiencing live births and fetal and infant deaths in 1988 conducted by the National Center for Health Statistics.

received WIC during their pregnancy (Table 1). Forty percent report that they learned about the WIC program from a doctor, nurse or health provider.⁶

Third, the gain in insurance coverage may improve the mental health of the mother and, in this way, influence the health of the child. Recent findings from the Oregon Health Insurance Experiment show significant improvements in mental health and overall well-being among those gaining health insurance (Finkelstein et al. 2012). If mothers feel better off with insurance and this makes them less stressed or anxious, there could be important repercussions for the health and development of the child. Hypothesized to influence fetal neurodevelopment and growth, a significant body of research links prenatal maternal stress to adverse birth outcomes, as well as longer-run effects on physical and mental health (see discussion in Beydoun and Saftlas 2008; Schetter and Glynn 2011).

Finally, the expansions in Medicaid coverage may have influenced child outcomes by improving material well-being. For women who previously paid for private insurance coverage or out-of-pocket for health services, Medicaid coverage for pregnancy and infant-related care may free up household resources for other investments with long-term impacts for children. Gruber and Yelowitz (1999) document decreased household saving and increased consumption associated with expansions in Medicaid for children over the 1984-1993 period. Leininger, Levy, and Schazenbach (2010) find increased household expenditures among low-income families under later public insurance expansions for children, while Gross and Notowidigdo (2011) document reductions in personal bankruptcies. In addition, by providing access to health insurance that is not linked to employment, expansions in coverage may influence maternal labor supply decisions with potential consequences for both the pregnancy and home investment. Reductions in maternal employment among unmarried pregnant women have been linked to the Medicaid expansions in prenatal care (Dave et al. 2013).

⁶ This is consistent with Joyce (1999), who finds increased enrollment in the Special Supplemental Food Program for Women, Infants, and Children (WIC) associated with participation in enhanced prenatal care initiatives adopted under Medicaid expansions in New York over this period.

Each of the mechanisms described above might affect health at birth, as well as latent health. Studies of the Medicaid expansions for pregnant women mainly examined two measures of infant health: birth weight and infant mortality. Currie and Gruber (1996b) find a significant 8.5 percent decline in the infant mortality rate associated with the expansions occurring between 1979 and 1992. They find a smaller and less significant reduction in the incidence of low birth weight of 1.9 percent. When restricting the analysis to eligibility changes that occurred for the lowest income women over this period—those with incomes below AFDC levels—the authors find much stronger effects for both measures of infant health. Evidence from other studies (Levine and Schanzenbach 2009, Dave et al. 2008, Dubay et al. 2001) confirm that any effects on birth weight or the incidence of low birth weight were relatively small and concentrated among more disadvantaged groups of women. Meanwhile, Currie and Gruber (1997) and Currie and Grogger (1997) also find evidence of sizeable declines in infant or fetal mortality associated with expanded Medicaid prenatal eligibility.

To our knowledge, there has been no study of any longer-run effects of the prenatal expansions on health. However, early life intervention may influence the baby's development and functional capacity in ways not captured by birthweight or other available measures of health at birth. In addition, through the mechanisms described above, it is reasonable to expect that prenatal care experiences may continue to influence the health and behavior of both the mother and infant well after delivery. In the next section, we describe our empirical strategy to examine the effects of Medicaid prenatal eligibility on adult health.

IV. Data

We use data from both survey and administrative sources to estimate the effects of prenatal and childhood Medicaid coverage on adult health. To document changes in subjective health, we analyze a restricted-use version of the National Health Interview Survey (NHIS). This nationally-representative survey is conducted annually by the U.S. Census Bureau and contains self-reported information on an individual's health status and use of health services. The survey

includes year of birth and, in the restricted-use version, state of birth. We use data from years 1998 to 2012 of the National Health Interview Survey, and include only individuals born between 1979 and 1993 who are over the age of 18. Individuals in our sample are between the ages of 19 and 33. We exclude individuals born in Arizona since the state did not adopt a Medicaid program until 1983.

Within sampled households in the NHIS, all members are asked a set of questions on physical limitations, self-reported health, and health care utilization that occurred within the last year. These responses are recorded in the “person” file. Among adult household members, a randomly selected subset (“sample adults”) is given more detailed interviews. We use both the person file and the sample adult file to conduct our analysis. The outcomes we consider from the person file are the probability of reporting health status to be “very good” or “excellent” and whether the individual reports having any health-related limitations. From the sample adult file, we examine the individual’s body mass index (BMI, calculated as mass in kilograms divided by height in meters squared), whether or not the individual is obese (BMI > 30), and the presence of a chronic health condition, all of which have been linked to the fetal environment and early life exposures.⁷ We also examine a measure of psychological distress, the Kessler 6 (K6) scale, derived from six questions about the individual’s recent experiences of depressive or anxiety symptoms.⁸

In addition to the survey data, we also analyze administrative data on hospitalizations from the Nationwide Inpatient Sample (NIS) provided by the Healthcare Cost and Utilization Project.

⁷ We construct a measure indicating the presence of a chronic health condition if the individual reported ever being diagnosed with asthma or emphysema, cancer, diabetes (excluding gestational diabetes), ulcer, heart trouble (coronary heart disease, angina pectoris, heart attack, a heart condition or heart disease), or stroke; or if the individual was told they had chronic bronchitis, any kind of liver condition, or weak or failing kidneys during the past 12 months. The selection of these conditions is based on a list of self-reported conditions assembled by Chaudhry, Jin, and Meltzer (2005) to approximate the enumerated conditions of the Charlson Comorbidity Index. We were unable to include two conditions (arthritis and HIV) due to their inconsistent availability in the NHIS data.

⁸ The K6 scale has been used by other studies to assess adult mental health, including Kling, Liebman, and Katz (2007). Alternative measures of adult mental health, such as depression, were not consistently available in the NHIS during our sample period.

While contemporaneous Medicaid eligibility is usually associated with higher rates of health care utilization (e.g. Dafny and Gruber 2005, Finkelstein et al. 2012, Taubman et al. 2014), the effect of health insurance coverage in childhood on utilization later in life remains largely unexplored. Providing coverage in childhood may lower hospitalizations in adulthood by improving underlying health or helping in the management of chronic health conditions.

There are several advantages to using administrative data to examine health care utilization. First, administrative records are likely to present a more accurate picture of health care use. Self-reported healthcare utilization is subject to substantial recall bias (Bhandari and Wagner 2006). In addition, the accuracy of self-reported information varies by individual characteristics including health status with healthier individuals more likely to accurately report utilization (Short et al. 2009). Other advantages to using administrative hospital data are the large sample sizes and the ability to look more closely into the reason for hospitalization. For young adults, pregnancy and delivery care are overwhelmingly the most frequent reasons for hospitalization, representing over 60 percent of all visits. As described below, we are able to exclude hospitalizations related to delivery from the NIS analysis, as well as examine other types of hospitalization that may be influenced by both underlying health and access to medical care during the prenatal or childhood periods.

The NIS samples hospitals within a state, and provides discharge-level data on all hospital visits to sampled hospitals in each year.⁹ These data contain a sample of approximately 20 percent of all community hospitals among states that contribute to the project. In 1998, the first year of our sample, 22 states contributed to the NIS. By 2011, the latest year of our sample, 46 states contributed.¹⁰ Appendix Table A.2 lists the states included in our sample in each year. We observe about 3 million hospital visits, excluding hospitalizations related to pregnancy and delivery, from patients in the relevant birth cohorts who are over the age of 18. The data include

⁹ Because the hospitals sampled in the NIS change each year, in models that use NIS data, we include state by year fixed effects.

¹⁰ We find qualitatively similar results when we restrict our data to states that participated in the NIS sample in every year.

information on diagnoses, procedures, patient demographics, and insurance status. As with the NHIS, we exclude Arizona from our sample.

In our analysis of hospitalizations, we focus on visits for conditions that have been closely linked to the fetal environment. Using the International Classifications of Diseases (ICD) system, we classify visits as relating to endocrine, nutritional and metabolic diseases, and immunity disorders, as both the literature in epidemiology (e.g., Ravelli, Stein, and Susser 1976) and economics (e.g., Hoynes, Schanzenbach, and Almond 2012) suggests that early life health has a strong impact on these types of diseases later in life. We also specifically examine hospitalizations for diabetes and obesity, two common conditions within this category that have been linked to fetal health.¹¹ Finally, we analyze hospitalizations for mental health related diagnoses as previous studies (e.g., Ravelli, Stein and Susser 1976 and Kinsella and Monk 2009) have linked shocks during gestation to adult schizophrenia and major affective disorders.¹²

A limitation of the NIS is that it does not contain information on either birth year or birth state. We assign birth year probabilistically based on the age of the patient at the time of the visit and the year and quarter during which the patient was admitted to the hospital.¹³ We assign birth state to be the state in which the hospitalization took place, which is problematic for our analysis if Medicaid influences sorting across states. However, in the NHIS, we estimate that only 27 percent of adults in our sample have moved from their state of birth and we do not find an

¹¹ An earlier version of this paper also analyzed visits classified as “preventable” (i.e., ambulatory care sensitive). We found that in utero Medicaid coverage reduced ambulatory care sensitive visits, and particularly those related to chronic conditions. However, because diabetes is one of the most common chronic ambulatory-care sensitive visits, there is considerable overlap between these results and those presented in this version of the paper. These additional results on ambulatory care sensitive visits are available from the authors upon request.

¹² Both maternal stress (Kinsella and Monk 2009) and in utero exposure to famine (Hoek, Brown, and Susser 1998) have been linked to schizophrenia and affective disorders in adulthood. However, due to the low incidence of hospitalizations for these conditions, we are unable to analyze these specific types of mental illnesses. Instead, we analyze the effect of in utero Medicaid coverage on *all* hospitalizations related to mental illness.

¹³ We follow a method similar to that used in Rotz (2012). This procedure is described in greater detail in Appendix Section C. Because this method will result in some misclassification, it will bias our estimates towards zero.

association between moving and childhood Medicaid eligibility. Additional sensitivity checks with the NHIS, which contains information on both state of birth and state of residence, suggest that the reliance on state of residence may attenuate estimates of the impact of changes in state-level Medicaid eligibility.¹⁴

We aggregate the total number of hospital discharges and the number of discharges by diagnosis group (all metabolic syndrome-related, diabetes and obesity, and mental health) over admission year periods by state and birth year cohort. In our analysis, we log each of these outcome measures. For some less populous states, there are some admission year, state, and birth year cohort cells with zero admissions for the diagnosis group measures. If a state has a cell with zero admissions for any year, we drop that state from the analysis.¹⁵ As a result, although we can use all states in our analysis of total hospitalizations, we have fewer state-year-birth cohort observations for less common diagnoses. As a sensitivity check, we report in the appendix results from models that use levels, rather than logs, as the dependent variable and therefore do not require us to drop states with zero admissions. These results are qualitatively similar to those discussed in the main text.

The first panel of Table 2 displays descriptive statistics from the NHIS. The mean age in our sample is 24.7. Within the person file, 18 percent of the sample is black and 19 percent is Hispanic. Fifty-two percent of the sample is female. Demographic characteristics are similar in the sample adult subset. In the person file, we observe that 74.3 percent of respondents report that they are in very good or excellent health and 5.6 percent report having any health-related limitations. The person file includes 97,413 individuals over the age of 18 who were born between 1979 and 1993. In the sampled adult file, we observe that 20.9 percent of respondents

¹⁴ Using the NHIS sample, we run our regression specification with an indicator for residing in a state other than an individual's state of birth as the dependent variable. We find a small and insignificant impact of childhood Medicaid eligibility on this outcome. In addition, when we re-run our main analyses using state of residence rather than state of birth to merge on measures of state Medicaid eligibility and other characteristics, the point estimates for the impact of childhood Medicaid eligibility are smaller than those under our main specification.

¹⁵ The excluded states are Alaska, Connecticut, Rhode Island, South Dakota, Vermont, Wyoming, Pennsylvania, and Montana.

are obese and the average BMI is 26.2. About 24.5 percent of respondents report having at least one chronic health condition. The average score on the Kessler 6 psychological distress measure is 2.6, with 24 indicating the highest level of psychological distress. In total, there are 40,982 adults born between 1979 and 1993 in the sample adult file.

The second panel of Table 2 displays descriptive statistics from the NIS. Of the 2.8 million non-pregnancy-related hospital visits we observe, about 6 percent of all admissions are for endocrine, nutritional and metabolic diseases and immunity disorders, 4 percent are related to diabetes or obesity, and 20 percent are related to mental health diagnoses. On average, patients are 24.7 years old and 51 percent of patients are female. The third panel of Table 2 presents hospitalization rates for all non-pregnancy hospitalizations, hospitalizations related to endocrine, nutritional and metabolic diseases and immunity disorders, and hospitalizations related to diabetes or obesity per 10,000 population. There are about 398 non-pregnancy hospitalizations per 10,000 individuals in this age group; about 23 of them are for hospitalizations related to endocrine, nutritional, and metabolic diseases and immunity disorders. Of these 23, about 17 are related to diabetes and obesity. The hospitalization rate for mental health disorders in this age group is about 79 per 10,000 individuals.

V. Empirical Strategy

a. IV strategy

To examine the effects of Medicaid prenatal eligibility on adult health, we regress individual-level outcomes from the NHIS and cohort-level outcomes from the NIS on measures of state-level eligibility for each birth cohort. Following Currie and Gruber (1996b), we estimate the fraction of women of reproductive age (15-44) who would have been eligible for coverage if they became pregnant in each state and year during the 1979-1993 period. Eligibility is calculated using detailed federal and state Medicaid eligibility rules and individual information on state of residence, family structure, and income from the Current Population Survey (CPS)

March Supplement for each year (see Appendix for additional information on criteria used to determine eligibility).¹⁶

Changes in Medicaid eligibility may be driven by state-level changes in Medicaid policy (that are arguably exogenous to later life health outcomes), or they may be driven by changes to sociodemographic characteristics, both of which may affect health over the life cycle. For example, the share of the state population eligible for Medicaid will increase under more generous Medicaid policy, but it will also increase if average income in a state falls (e.g., because of a recession) and more state residents earn an income below the Medicaid eligibility threshold. To isolate variation in eligibility that results only from changes to policy, we follow the innovation of Currie and Gruber (1996a, 1996b), as well as Cutler and Gruber (1996), by instrumenting for state-level changes in Medicaid eligibility with an index of generosity of state Medicaid rules in order to identify changes in outcomes related to Medicaid policy. This index is constructed by applying state eligibility rules to a national sample of 3,000 women from each year. This nets out any changes in state demographic or economic characteristics that influence state-level eligibility, allowing us to isolate the variation that is due only to changes in Medicaid policy. This “simulated eligibility” approach has since been adopted by many studies to examine changes in outcomes resulting from expanded public health insurance eligibility.

As mentioned earlier, we interpret these measures as representing Medicaid eligibility during pregnancy but also during the first year after birth. Under the expansions, children born to mothers covered by Medicaid were automatically deemed eligible for coverage until their first birthday. For that reason, we do not separately estimate the effects of prenatal eligibility and eligibility before the age of one. We do, however, examine these two periods of coverage separately in a robustness analysis in Section VIIc.

States with more generous prenatal coverage may offer better coverage for children at other ages. For this reason, we also construct measures of public health insurance eligibility at ages 1-4, 5-9,

¹⁶ We use the 1980-1994 CPS survey years since income information is for the previous calendar year.

10-14, and 15-18 for each birth year and state. For a given birth year, we calculate the fraction of children eligible for coverage at each age during childhood in each state.¹⁷ We sum the fraction eligible across ages to construct cumulative measures of public eligibility over four different age ranges for each birth year and state. These measures represent the average number of years of public eligibility for a given age range.

Since state-level eligibility during childhood may also be influenced by changes in state demographics or economic conditions, we construct instruments that capture differences in eligibility resulting from state-specific eligibility criteria. These simulated childhood eligibility measures are constructed in a manner similar to that for simulated prenatal eligibility. First, we draw a national sample of 1,000 children at each age during childhood for a given birth year. We then estimate the fraction of this national sample that would have been eligible for coverage in each state in order to create state-age-birth year measures of eligibility. Again, we sum the fraction eligible across ages in order to construct cumulative measures of eligibility for each age range.

b. Regression specifications

We first examine the effects of Medicaid eligibility during pregnancy and childhood on later life health using a range of self-reported measures from the NHIS. Our regression model is given by

$$\begin{aligned}
 y_{ibsy} = & \beta_s + \beta_b + \beta_y + \beta_1 \text{Prenatal}_{bs} + \beta_2 \text{Elig Age 1 - 4}_{bs} + \beta_3 \text{Elig Age 5 - 9}_{bs} \\
 & + \beta_4 \text{Elig Age 10 - 14}_{bs} + \beta_5 \text{Elig Age 15 - 18}_{bs} + \beta_6 X_{ibsy} + \beta_7 Z_{bs} \\
 & + \delta_s b + \varepsilon_{ibsy}
 \end{aligned}$$

where each outcome y_{ibsy} for individual i observed in survey year y is regressed on prenatal and childhood eligibility measures corresponding to their state of birth s and year of birth b . We also include individual-level control variables X_{ibsy} (race, sex, and a quadratic in age), state of birth, year of birth, and survey year dummies. A vector of additional variables Z_{bs} control for time-

¹⁷ Since year of birth is not available in the CPS, we estimate the individual's birth year as the calendar year minus age.

varying state-specific characteristics that may be related to birth outcomes. These variables include state demographic (population age distribution, marital status, educational attainment, race) and economic characteristics (per capita income, per capita transfers, unemployment rate), as well as the ratio of abortions to live births in the state for each birth year cohort.¹⁸ Finally, we include state-specific linear trends in birth year, $\delta_s b$. This allows for different trends in health outcomes by state that are unrelated to the Medicaid expansions. Standard errors are heteroskedasticity-robust and clustered by state of birth.

To analyze the effect of early life Medicaid coverage on adult hospitalizations, we estimate

$$\log(y_{bsy}) = \beta_b + \beta_s \times \beta_y + \beta_1 \text{Prenatal}_{bs} + \beta_2 \text{Elig Age } 1 - 4_{bs} + \beta_3 \text{Elig Age } 5 - 9_{bs} \\ + \beta_4 \text{Elig Age } 10 - 14_{bs} + \beta_5 \text{Elig Age } 15 - 18_{bs} + \beta_6 Z_{by} + \delta_s b + \varepsilon_{bsy}$$

where y_{bsy} is the total number of hospitalizations for a given birth year b and state s in admission year y . In addition to prenatal and childhood eligibility measures for each birth year and state, we include birth year dummies to control for fixed differences in hospitalizations across cohorts. Because different hospitals within a state are sampled each year, we also include state by admission year fixed effects ($\beta_s \times \beta_y$). Combined with the birth year fixed effects, these state-by-admission year fixed effects account for any differences in hospitalization rates that vary by age. These models estimate the change in the number of admissions observed, which might be affected by the size of the birth year cohort in each state. To account for this, we include birth cohort size as a control variable along with other time-varying state characteristics by birth year

¹⁸ For each state and year, we construct variables indicating the share of the population that is married, black, or other race; the share of adults that are high school dropouts, high school graduates, or have at least some college; and, the percent of the population that is age 0-4, 5-17, 18-24, 25-44, 45-64, and 65 and older using March Current Population Survey data. We use data on the unemployment rate by birth year from the Bureau of Labor Statistics and data on income and transfers from the Bureau of Economic Analysis Regional Economic Information System. The abortion rate is provided by the Center for Disease Control Abortion Surveillance System. Because no abortion data are available for 1982 and 1983, we use a linear interpolation to predict the values for these years.

and the population of the state by admission year and age.¹⁹ As in the previous section, this vector of variables (Z_{by}) includes controls for the age composition, education composition, race composition, per capita income, per capita transfers, unemployment rate, and the abortion rate of the state. We also include state-specific linear trends in birth year, $\delta_s b$. For all models, standard errors are heteroskedasticity-robust and clustered by state.

Each of these models contains five endogenous variables: prenatal Medicaid eligibility (which we interpret as capturing both in utero and infant coverage) and cumulative eligibility occurring between the ages of 1 and 4, 5 and 9, 10 and 14, and 15 and 18. We use simulated prenatal eligibility and simulated cumulative eligibility over each age range during childhood as instruments for these endogenous variables.

VI. Results

a. First stage

Table 3 presents the first stage results using the NHIS and the NIS data. In the first five rows of each column, we report the Angrist-Pischke (AP) F-statistic (Angrist and Pischke 2009) for the specified sample and endogenous variable.²⁰ This statistic is constructed for each endogenous variable by first regressing each instrument on the other four endogenous variables and collecting the residuals. The AP F-statistic is the standard F-statistic from a regression where these residuals are included as an explanatory variable and the remaining endogenous variable is the dependent outcome. In this way, the AP F-statistic asks whether there is enough variation in the instruments to explain the endogenous variable after accounting for the fact that the variation

¹⁹ To the extent that expansions of the Medicaid program lowered mortality, our model will under-estimate the effect of Medicaid on hospitalizations later in life. In addition, any reductions in mortality earlier in life due to Medicaid may bias against finding a positive effect on adult health if they led to a longer lifespan for less healthy individuals.

²⁰ In the NHIS, each dependent variable has a different number of missing values. Because of this, there are minor differences in these first stage statistics across models. In Table 2, we present the results using health status and BMI as the dependent variables for the person file model and sample adult model respectively.

in the instruments will also be used to predict the other four endogenous variables. In the final row, we report the Kleibergen-Paap rank statistic (Kleibergen and Paap 2006). Whereas the AP F-statistic measures the first stage for each endogenous variable separately, the rejection of each null hypothesis separately does not require that there is enough variation to identify the structural parameters when taken together. The Kleibergen-Paap rank statistic tests whether the full set of instruments is able to identify the full set of structural parameters.

Both analyses using the AP F statistics and the Kleibergen-Paap rank statistic show that the simulated eligibility instruments are strongly predictive of actual eligibility within each state and birth-year cohort. That is, our analysis confirms that a meaningful amount of the variation in state and birth-year cohort eligibility results from changes in the law rather than changes in the demographic composition of the state.

b. National Health Interview Survey results

Table 4 reports the coefficient estimates for each period of Medicaid eligibility during childhood for adult health outcomes. The first two outcomes in the table are perceived health status and the presence of any health limitations. We find no evidence of an impact of eligibility during the prenatal period or at other ages during childhood for either of these outcomes.

The next two columns present the results for BMI and obesity. For both outcomes, we find evidence of an impact of prenatal Medicaid eligibility. The coefficient estimate for obesity is statistically significant, while the estimate for BMI is only modestly significant. The estimates indicate that a 10-percentage-point increase in prenatal eligibility is associated with a decrease in BMI of 0.19 kg/m² and a 1.5 percentage-point reduction in the likelihood of adult obesity, which represents a 7 percent decrease over the sample mean.

Finally, we examine the presence of chronic health conditions and psychological distress as measured by the Kessler 6 scale. We find some evidence linking Medicaid prenatal eligibility to a decrease in chronic health conditions, but the estimate is only significant at the 10 percent level. The coefficient estimate for the Kessler 6 score is also suggestive of an improvement in

mental health associated with prenatal eligibility but it is not statistically significant. There is, however, some evidence of an increase in the score associated with eligibility at ages 1-4. The coefficient estimate is only marginally significant.

The coefficients reported in the first row of Table 4 can be interpreted as the treatment effect of Medicaid eligibility in utero on later life health. Similarly, the coefficients describing eligibility during childhood can be interpreted as the treatment effect of an additional year of eligibility during each age period. Assuming that eligibility only affects the health of those who actually enroll in Medicaid, we can use these estimates to back out the implied treatment effect of enrollment in the Medicaid program during the prenatal period on the adult health of children who were in utero. Currie and Gruber (1996b) report that about 30 percent of women who gained eligibility over this period actually enrolled in Medicaid. We therefore scale our coefficients by $1/0.30$ to provide a back-of-the-envelope calculation of the implied treatment effect of individual Medicaid enrollment. Our results imply that in utero Medicaid coverage decreases the probability of being obese in early adulthood by 50 percentage points.²¹ Although the point estimate is quite large, the confidence interval includes more reasonably-sized effects. Furthermore, if take-up of Medicaid prenatal coverage was greatest among the most at-risk mothers, this would explain an estimate that is potentially much larger than what the effect would be if a typical pregnant woman who became Medicaid-eligible were induced to enroll.

These results indicate that Medicaid eligibility early in childhood holds important consequences for adult health. In particular, we find strong evidence of a decrease in obesity and suggestive evidence of decreases in BMI and chronic health conditions associated with eligibility during the prenatal period and first year of life.

²¹ A potentially appealing exercise would be to scale our reduced form coefficients by the change in insurance coverage to arrive at a treatment effect of insurance coverage on health. However, because Medicaid coverage could affect fetal, infant, and child health through mechanisms other than moving mothers from being uninsured to insured (e.g., by crowding out more expensive private insurance and thus increasing the available household resources), we believe this approach would ultimately be misleading.

c. Hospitalization results

Table 5 presents the results from the analysis using administrative hospital records. We find no significant effect of prenatal Medicaid coverage on adult hospitalizations overall. However, we do find a statistically significant reduction in later life hospitalizations associated with access to coverage between the ages of 1 and 4. Our point estimates indicate that expanding eligibility by ten percentage points for one year in childhood at these ages would reduce hospitalizations as adults by 1.1 percent.

The second column displays the effects of prenatal and childhood Medicaid eligibility on hospitalizations for endocrine, nutritional and metabolic diseases, and immunity disorders.²² We find that a ten percentage point increase in prenatal Medicaid eligibility is associated with a 9 percent reduction in visits for this category of diseases in adulthood. We further narrow our analysis within this category of diseases by looking only at hospitalizations related to diabetes and obesity. Here, we find that a ten-percentage point increase in prenatal Medicaid eligibility is associated with an 11 percent reduction in hospitalizations in this category. We find no statistically significant effect of Medicaid eligibility during other periods of childhood on these types of hospitalizations later in life, although our confidence intervals cannot rule out small but meaningful changes. Finally, we find no statistically significant effect of in utero Medicaid coverage on hospitalizations for mental health related diagnoses.

We can perform a back-of-the-envelope calculation to translate these effects into total cost savings as a result of the Medicaid expansions to pregnant women. On average, there are about 23 visits for endocrine, nutritional and metabolic diseases, and immunity disorders per 10,000 individuals in this age group each year. Our estimates imply that a thirty-percentage point increase in prenatal Medicaid eligibility (approximately the size of the increase in eligibility that occurred between 1979 and 1991) reduces utilization for these types of visits by about 27 percent annually, resulting in about 6.2 fewer hospitalizations for these diagnoses per 10,000 individuals per year. Put differently, for every ten thousand pregnant women who gained eligibility, there

²² We group these diseases together following the ICD classification system.

were about 21 fewer hospitalizations for diseases in this category each year. If we scale these results by the 30 percent take-up rate, our estimates imply that for every ten thousand women who actually enrolled in Medicaid, there were about 70 fewer hospitalizations annually for endocrine, nutritional and metabolic diseases and immunity disorders.

As the average birth cohort size from 1979 to 1991 is 3.8 million births, our results indicate that a 30 percentage point increase in eligibility would result in 2,356 fewer hospitalizations per year for each birth cohort,²³ or 32,984 fewer hospitalizations for each cohort between the ages of 19 and 32. The average amount charged for a hospitalization in this category for this age group is approximately \$27,000. We deflate this amount charged with hospital-specific “cost-to-charge” ratios developed by HCUP to measure the resource costs of a hospital visit. We find that the cost of each visit to the hospital is about \$8,500. Our estimates therefore imply that increasing in utero eligibility for a single cohort by 30 percentage points would be associated today with a cumulative \$280 million in reduced hospital costs between the ages of 19 and 32.

Currie and Gruber (1996b) estimate that each additional woman made eligible for Medicaid led to a \$202 increase in Medicaid expenditures in 1986 dollars, or a \$423 increase in Medicaid expenditures in 2013 dollars. Given that there are approximately 3.8 million births per cohort in the period we study, our calculations suggest that a 30 percentage point increase in prenatal coverage for one cohort would result in an increase in spending of \$482 million. The amount saved between the ages of 19 and 32 therefore represents just over 58 percent of the total cost associated with the increase in Medicaid prenatal care for this cohort. It is reasonable to expect that the potential cost savings will increase over time if these effects grow larger as these cohorts continue to age.

²³ As calculated in the previous paragraph, a thirty percentage point increase in eligibility is associated with 6.2 fewer hospitalizations per 10,000 individuals each year; for 3.8 million affected individuals, this is $0.00062 \times 3.8 \text{ million} = 2,356$ fewer visits annually.

VII. Alternative Specifications and Robustness Checks

a. Adult eligibility

In the previous sections, we demonstrated that expansions of Medicaid coverage for prenatal services resulted in decreased obesity and fewer hospitalizations related to metabolic disorders for adults who were in utero during the expansions. One threat to our identification strategy may arise if birth cohorts who experienced more generous Medicaid coverage in early childhood also were more likely to benefit from public insurance expansions as adults. If this is the case, the observed improvement in health associated with prenatal coverage may be instead capturing more generous contemporaneous coverage for these birth cohorts.

In order to control for this possibly confounding relationship between in utero coverage and coverage as an adult, we construct two measures of adult Medicaid eligibility by state and birth year cohort. First, we control for contemporaneous Medicaid eligibility (i.e., eligibility during the year we observe each birth year cohort in the NHIS or NIS data) in our models. Second, we control for average cumulative adult Medicaid eligibility (i.e., the average number of Medicaid eligible years in adulthood divided by the total number of years of adulthood for a given birth year cohort). These measures vary by state, birth year cohort, and survey or admission year. As with our measures of childhood eligibility, we instrument for actual adult eligibility with simulated adult eligibility measures. Additional details on the construction of these variables are found in Section B of the Appendix.

Table A.3 reports the results for the models that include contemporaneous adult Medicaid eligibility using NHIS data. The inclusion of adult eligibility does not appreciably change the results we reported in Section VI.b. In addition, the coefficients for prenatal and childhood eligibility are nearly identical in models that control for average cumulative adult Medicaid eligibility (not included here but available from the authors).

The results using NIS data are reported in Table A.4. We find very similar effects of prenatal coverage on hospitalizations when we control for contemporaneous adult Medicaid eligibility. As with the NHIS results, using alternative measures of adult eligibility such as the average

number of years of Medicaid eligibility in adulthood results in very similar coefficients for prenatal and childhood eligibility.

Finally, we explore whether prenatal eligibility and eligibility for Medicaid during childhood are associated with individual health insurance coverage during adulthood. Using measures of health insurance coverage and public insurance coverage available in the NHIS, we regress these outcomes on childhood eligibility using the specification reported in Section VI.b. We find no evidence that prenatal eligibility or eligibility during childhood impacts public health insurance coverage for the adults in our sample (results from this analysis are available from the authors).

b. Placebo Test: Appendicitis and Injury

In this section, we evaluate the impact of prenatal Medicaid coverage on two types of hospitalizations that we would not expect to be affected by the in utero environment: hospitalizations for appendicitis and injury. These are acute conditions that are not obviously amenable to either Medicaid coverage in childhood or improved fetal health and birth outcomes.

The results are reported in Table A.5. We find no statistically significant effect of prenatal Medicaid eligibility on hospitalizations for appendicitis and injury and the point estimate is small relative to the effects observed for other categories of illnesses that have been shown to be sensitive to fetal health. We do observe a small but statistically significant reduction in appendicitis and injuries associated with Medicaid eligibility in early childhood (ages 1-4). However, Medicaid eligibility during other periods of childhood is not associated with significant declines in hospitalizations in this category.

c. Additional Specifications and Analyses

In our main analysis, we model the log of the number of hospitalizations by state and cohort using the NIS. Because some states have zero visits in some year groups, these states are dropped from the dataset. In the appendix, we report the results using the level, rather than the log, of hospitalizations by state and cohort. This does not require us to drop states from the sample. Estimating this model, we continue to find statistically significant reductions in hospitalizations

for metabolic disorders as well as significant reductions in hospitalizations for diabetes and obesity (appendix Table A.6).

Second, in our main analysis we did not include separate measures of eligibility in the year after birth but instead interpret measures of prenatal eligibility as capturing both in utero coverage and coverage during the first year of life. As described earlier, federally mandated and optional state expansions during this period were specified to apply to both pregnant women and children under age 1 (see appendix Table A.1).²⁴ For this reason, our simulated measures of prenatal eligibility and eligibility at age 0 are highly correlated ($\rho=0.9261$),

However, coverage rules for infants may play a role separate from prenatal coverage in improving access to medical care and later life health. Infants were eligible to enroll in Medicaid and receive full medical coverage at any time during their first year of life, even if their births were not covered by Medicaid. In additional analyses, we run a specification that includes eligibility at age 0 in addition to prenatal eligibility. We construct this measure of infant eligibility in the same manner as measures of eligibility at other ages during childhood. Similarly, we instrument actual eligibility at age 0 with simulated eligibility at this age in the analysis. However, because of the high correlation between the instruments, the relative effects of the two periods are difficult to discern and not individually statistically significant. These results are reported in appendix Tables A.7 and A.8.

Finally, we also estimate the effect on self-reported utilization of medical care using the NHIS data. This analysis did not detect any significant effects of in utero or childhood Medicaid coverage on the likelihood of an overnight hospital stay, ER visit or reporting 10 or more health visits during the last 12 months. The coefficient estimates suggest a decrease in overnight hospital stays and ER visits associated with Medicaid prenatal eligibility but are not statistically significant. These results are available from the authors. As described earlier, there are several

²⁴ States choosing options to expand flexibility were unable to elect to cover only pregnant women or only infants but were required to cover both groups (Hill 1987). In addition, infants born to pregnant women receiving Medicaid were deemed automatically eligible for coverage until their first birthday.

limitations associated with survey data on health care utilization relative to administrative records, including smaller samples, recall biases, and the inability to separate pregnancy and delivery related hospitalizations (by far the most common hospitalization for this age group) from hospitalizations for diagnoses that are more likely to be affected by early life Medicaid coverage. For that reason, we use administrative hospital records in our main analysis of health care utilization.

VIII. Conclusion

During the 1980s, the Medicaid program underwent ambitious coverage expansions aimed at improving the health of pregnant women and children. In this paper, we use variation in the timing and size of these expansions across states to show that adults who benefited from the expansions in utero exhibit better health today along several dimensions. We find that expanding Medicaid coverage to pregnant women resulted in lower rates of obesity and fewer hospital visits for metabolic disorders during adulthood among cohorts who were in utero during the expansions. Our results imply that expanding prenatal coverage through the Medicaid program thirty years ago reduces hospitalization costs for each cohort by \$280 million between the ages of 19 and 32, about 58 percent of the original cost of expanded prenatal coverage.

While a well-established literature has shown that the fetal environment has large effects on adult health, relatively few papers have established how public interventions affect long-term health outcomes. This paper provides a link between the research on the early life origins of adult disease and the broader discussion about the role of the government in providing health insurance coverage to low-income populations. Establishing evidence on the effectiveness of expanded health insurance coverage, as well as other interventions that influence early and later life health, is crucial for public policy decisions that aim to improve population health.

Finally, our paper also demonstrates new evidence about the relationship between insurance coverage and the long-run use of health care. Although most research has found that expanding

health insurance coverage increases the immediate use of care among beneficiaries, our results highlight that providing health insurance coverage to low-income families during critical periods of development may reduce the need for costly care in the future. Our results suggest that public health insurance expansions have benefits that materialize years after their implementation. Furthermore, benefits of the Medicaid expansions may continue to emerge later in life for the cohorts that gained coverage. The types of chronic conditions that have generally been linked to the early life environment tend to appear starting in the middle age years. As the cohorts born during this time period continue to age, it will be possible to investigate whether there are even longer-term effects of this early intervention.

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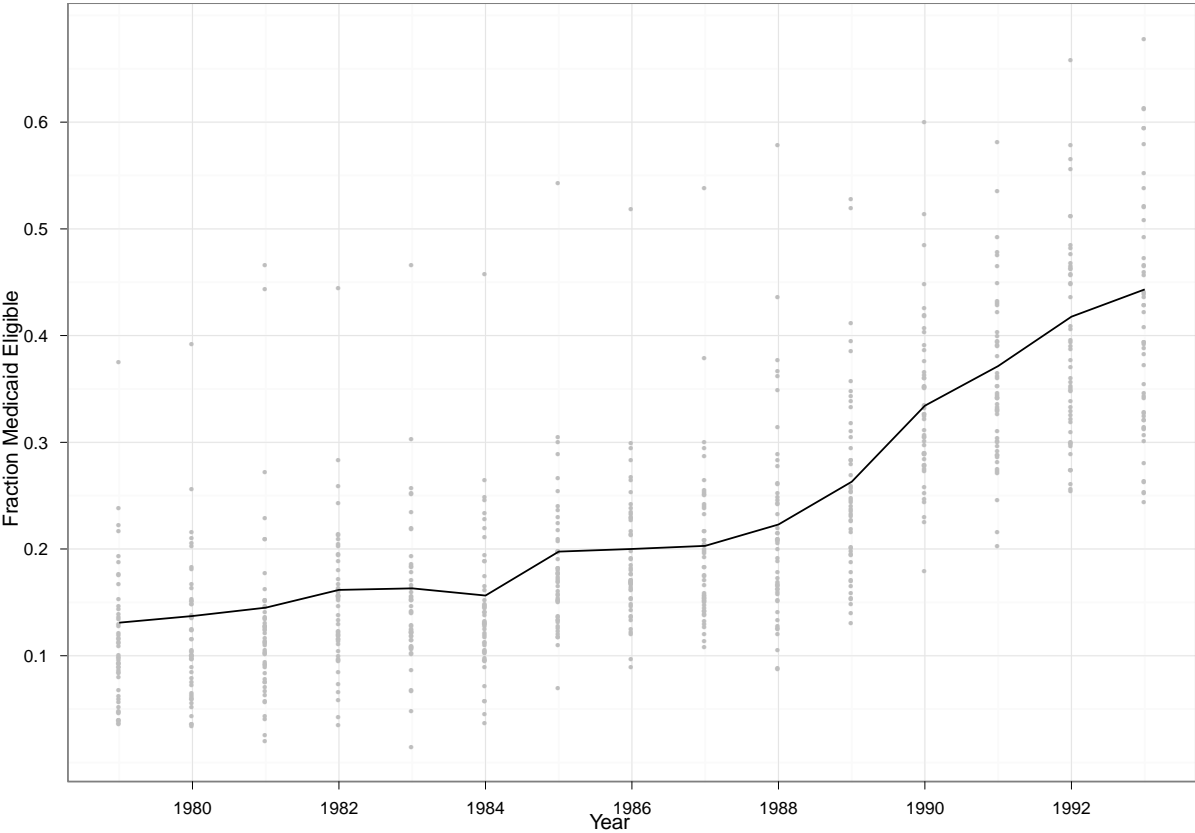
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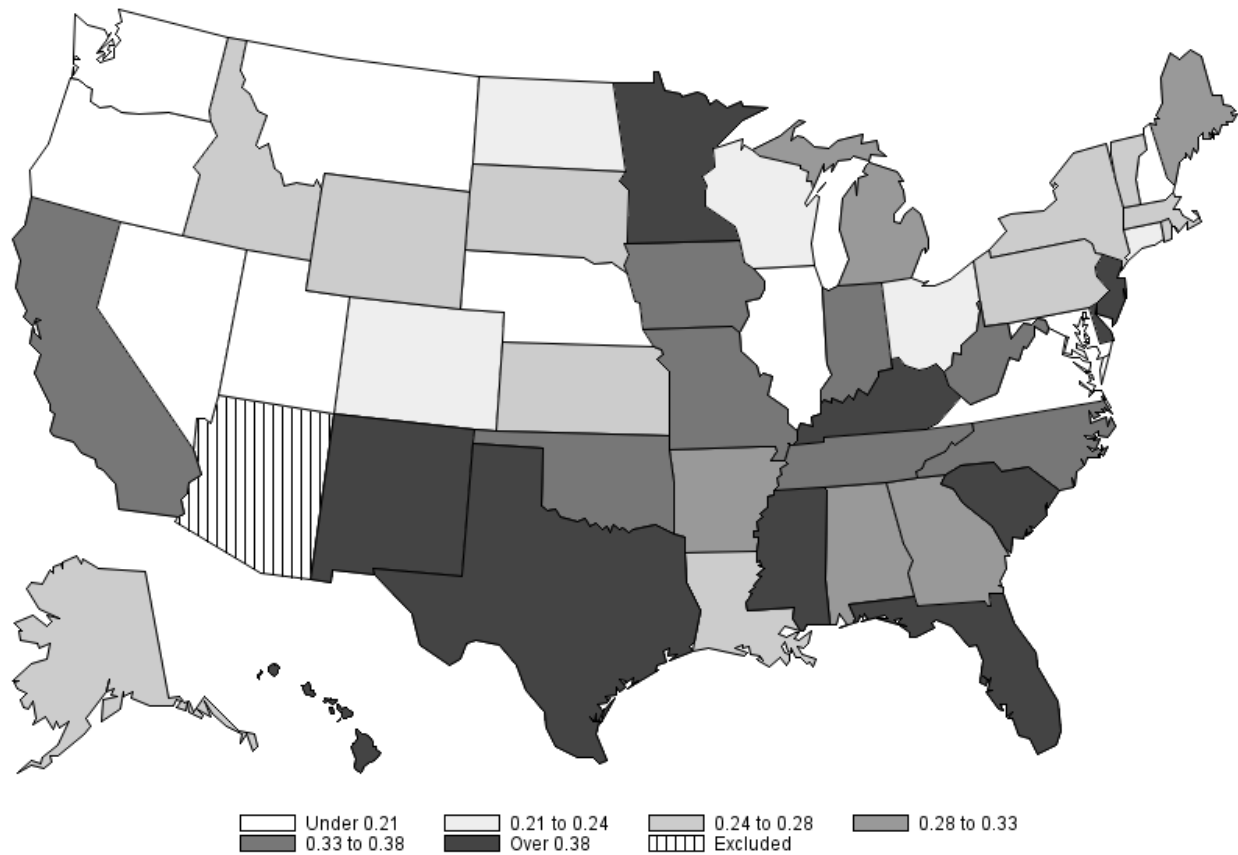
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Figure 1. Fraction of women ages 15-44 eligible for Medicaid prenatal coverage in the event of a pregnancy, 1979 to 1993



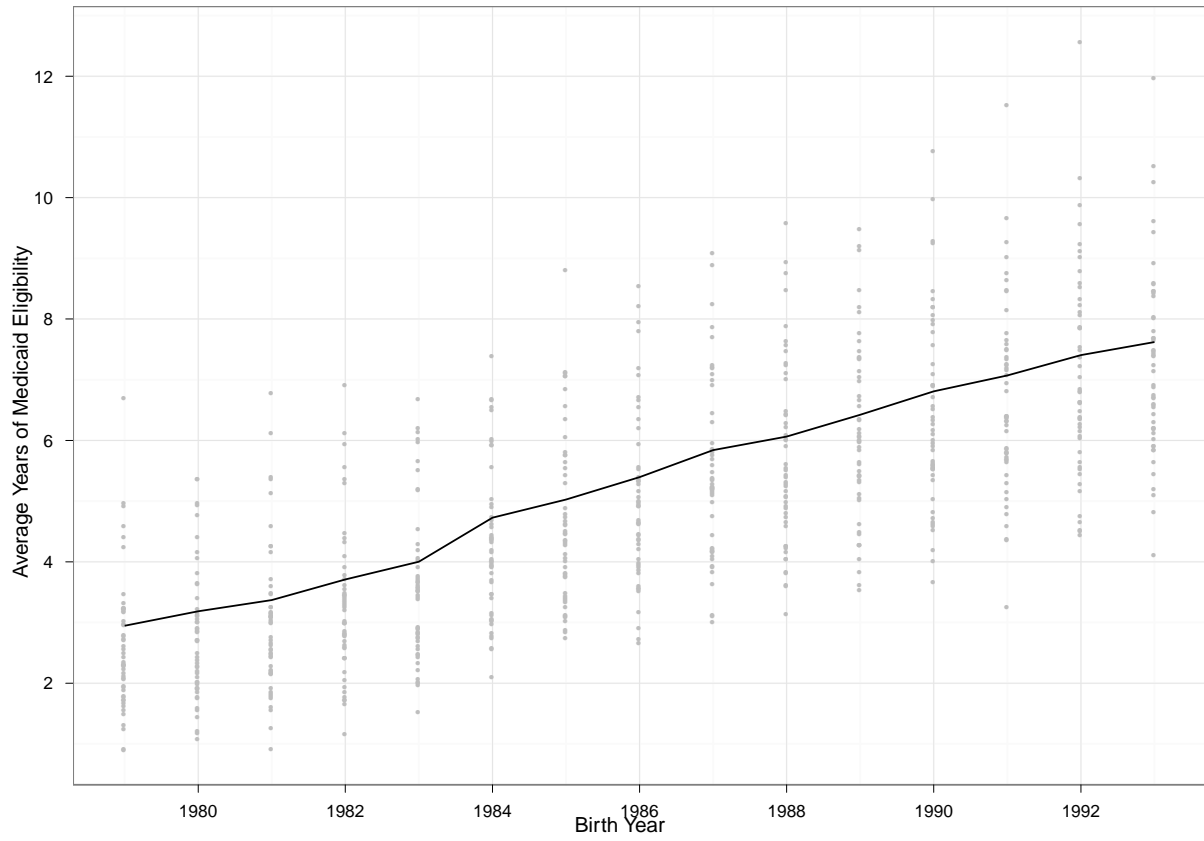
Source: Authors' calculations using Current Population Survey. See text and Appendix A for details.

Figure 2. Change in the fraction of women age 15-44 who would be eligible for Medicaid coverage in the event of a pregnancy from 1979 to 1993 by state.



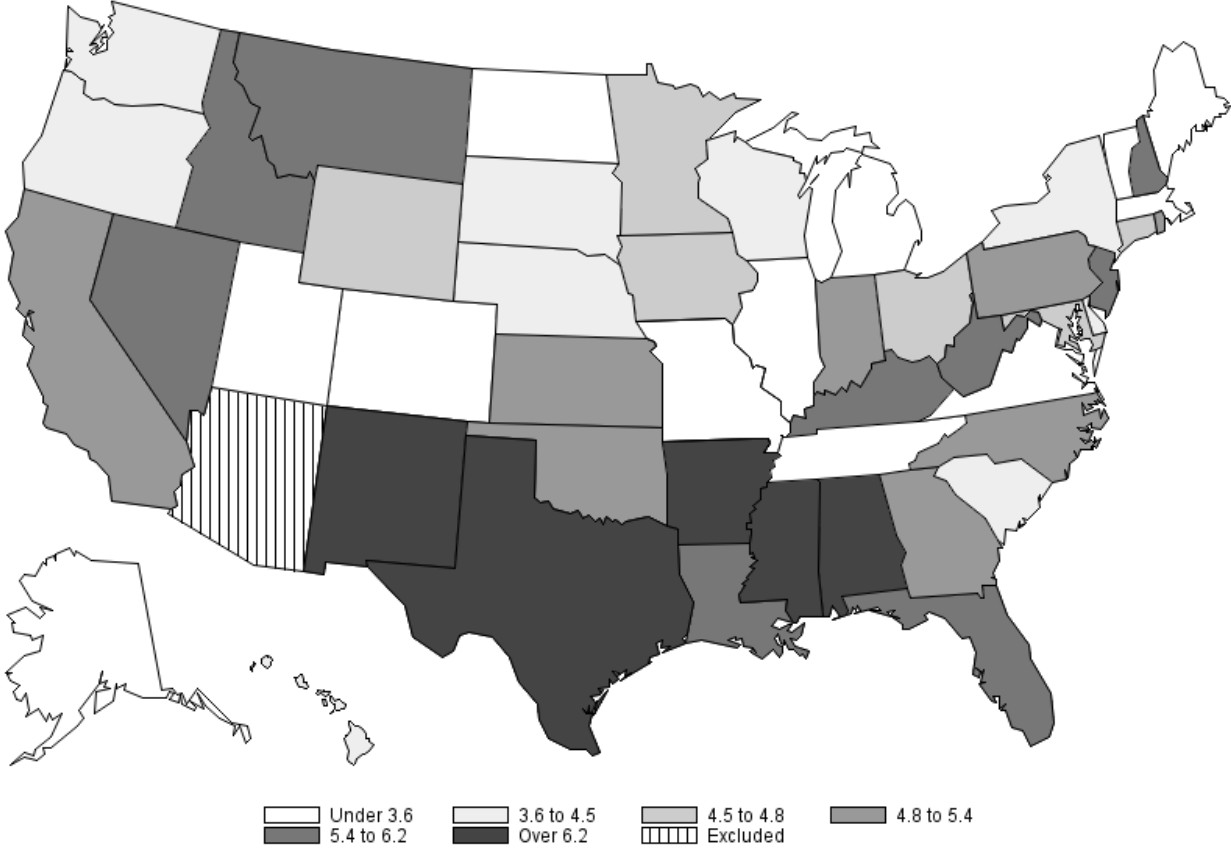
Source: Authors' calculations using Current Population Survey. See text and Appendix A for details.

Figure 3. Average number of Medicaid eligible years during childhood of cohorts born 1979 to 1993



Source: Authors' calculations using Current Population Survey. See text and Appendix A for details.

Figure 4. Change in the average number of Medicaid eligible years of cohorts born in 1979 to 1993 by state.



Source: Authors' calculations using Current Population Survey. See text and Appendix A for details.

Table 1. Average Experience of Pregnant Women Receiving Medicaid-Funded Prenatal Care, 1988

<u>Characteristics of visits</u>		<u>Services received from at least one prenatal care visit</u>	
# of weeks pregnant at first prenatal visit	11.02	Pregnancy test	0.70
Told by doctor, nurse or nutrition counselor how much weight to gain during pregnancy	0.70	Prenatal care checkups	0.96
Told by doctor to stay in bed one or more weeks during pregnancy	0.24	Lab tests	0.74
Received WIC during pregnancy	0.76	Sonogram/ultrasound	0.60
Learned about the WIC program from a doctor, nurse or health provider	0.40	X-ray	0.07
		Amniocentesis/CVS	0.06
		Emergency visits	0.17
		<u>Instructions received during at least one prenatal care visit</u>	
<u>Services received at first prenatal care visit</u>		Take vitamin/mineral supplements	0.95
Pregnancy test	0.71	Eat proper food during pregnancy	0.90
Blood pressure	0.90	Try to breastfeed your baby	0.52
Pap smear	0.61	Cut down/stop drinking alcohol	0.61
Urine test	0.89	Cut down/stop smoking	0.69
Blood test	0.74	Not to use illegal drugs	0.68
Weight/Measured	0.90		
Physical/Pelvic exam	0.73		
Health history	0.79		
Ultrasound/Sonogram	0.15		
Other	0.03		

Source: Weighted characteristics of women who reported Medicaid as paying for their prenatal care drawn from the 1988 National Maternal and Infant Health Survey. The dataset is a national file of women experiencing live births and fetal and infant deaths in 1988.

Table 2. Descriptive Statistics, National Health Interview Survey and Nationwide Inpatient Sample

National Health Interview Survey, 1998-2012 (1979-1993 Birth Cohorts)		
<i>Person file</i>	Mean (Std. Dev)	N
Age	23.48 (3.60)	95900
Black	0.1855	95900
Hispanic	0.1852	95900
Male	0.4786	95900
Health is very good or excellent	0.7427	95854
Any health limitations	0.0556	95900
<i>Sample adult file</i>		
Age	23.75 (3.61)	40981
Black	0.1885	40982
Hispanic	0.1544	40983
Male	0.4415	40984
BMI	26.20 (6.06)	40024
Obesity	0.2090	40024
Presence of 1 or more chronic conditions	0.2446	40888
Kessler 6 psychological distress scale	2.69 (3.72)	40701
Nationwide Inpatient Sample, 1998-2011 (1979-1991 Birth Cohorts)		
Age	24.72 (0.037)	2811118
Female	0.507	2811118
Endocrine, nutritional and metabolic diseases, and immunity disorders diagnosis	0.058	2811118
Diabetes/Obesity	0.041	2811118
Mental Health	0.203	2811118
Hospitalization Rates (per 10,000 Individuals Age 19 to 32)		
Any hospitalization (excluding those related to pregnancy and delivery)	398.46	
Endocrine, nutritional and metabolic diseases, and immunity disorders diagnosis	23.33	
Diabetes/Obesity	16.78	
Mental Health	79.3	

Notes: Nationwide Inpatient Sample discharges exclude cases where the primary diagnosis is related to pregnancy or delivery. Sample sizes vary due to missing values of dependent variable. To calculate utilization rates, authors use population by single age from the 2010 Census and weighted national estimates from the NIS.

Table 3. First-Stage estimates, National Health Interview Survey and Nationwide Inpatient Sample Models

	NHIS Persons File	NHIS Sample Adult File	NIS Hospitalizations
Prenatal eligibility	268.33	233.52	501.86
Eligibility at ages 1-4	34.71	34.19	63.69
Eligibility at ages 5-9	29.73	27.50	118.65
Eligibility at ages 10-14	24.74	22.64	33.94
Eligibility at ages 15-18	17.74	16.79	35.56
Kleibergen-Paap Rank Statistic (P-Value)	17.88 (0.0000)	17.14 (0.0000)	13.94 (0.0002)

Notes: This table displays statistics from the first stage regressions of eligibility on simulated eligibility. NHIS regressions include individual characteristics, state of birth, year of birth, survey year dummies, and state of birth trends in birth year. NIS regressions include state, birth year, birth cohort size in each state, state by survey year fixed effects, and state trends in birth year. Additional controls included in all regressions are unemployment rate, transfers per capita, personal income per capita, ratio of abortions to live births, and demographic controls for each state and birth year.

Table 4. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Adult Health, NHIS 1998-2012

	Very good or excellent health	Any health limitations	BMI	Obesity	Presence of one or more chronic health conditions	Kessler 6 score
Prenatal eligibility	0.035 (0.067)	0.016 (0.025)	-1.852* (1.106)	-0.150** (0.072)	-0.154* (0.088)	-1.195 (0.814)
Eligibility at ages 1-4	0.002 (0.019)	-0.012 (0.011)	0.358 (0.479)	0.047 (0.029)	0.001 (0.031)	0.434* (0.235)
Eligibility at ages 5-9	0.025 (0.017)	0.005 (0.011)	0.432 (0.480)	0.024 (0.026)	-0.024 (0.030)	0.003 (0.159)
Eligibility at ages 10-14	-0.001 (0.013)	0.010 (0.008)	0.193 (0.246)	-0.016 (0.020)	0.026 (0.023)	0.044 (0.259)
Eligibility at ages 15-18	-0.010 (0.022)	0.010 (0.009)	-0.070 (0.323)	-0.008 (0.027)	0.037 (0.029)	0.077 (0.187)
N	95854	95900	39413	39413	40270	40086

Notes: This table displays instrumental variable regression results using the 1998 to 2012 National Health Interview Survey. Robust standard errors clustered by state of birth are in parenthesis. All models include individual characteristics (sex, race, quadratic in age), survey year, state of birth, and year of birth fixed effects, as well as state-specific linear trends in birth year. Additional control variables include demographic and economic characteristics by birth year and state of birth as described in the text. First stage is reported in Table 2. Significance levels: * = significant at the 10% level, ** = significant at the 5% level, *** = significant at the 1% level.

Table 5. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Later Life Hospitalizations, NIS 1998-2011

	All visits excluding pregnancy- related	Endocrine, nutritional and metabolic diseases, and immunity disorders	Diabetes and Obesity	Mental Health
Prenatal eligibility	-0.0417 (0.127)	-0.947*** (0.325)	-1.060** (0.412)	0.241 (0.224)
Eligibility at ages 1-4	-0.107*** (0.0334)	0.0406 (0.195)	-0.0311 (0.197)	-0.0824 (0.0713)
Eligibility at ages 5-9	0.0153 (0.0341)	-0.0244 (0.131)	0.0844 (0.178)	0.0963 (0.0851)
Eligibility at ages 10-14	0.0305 (0.0340)	-0.0975 (0.110)	-0.0911 (0.137)	0.118 (0.0812)
Eligibility at ages 15-18	-0.00374 (0.0408)	-0.0877 (0.130)	-0.0606 (0.122)	0.0664 (0.0634)
State - birth cohort - year observations	3527	2972	2689	2712

Notes: This table displays instrumental variable regression results using the 1998 to 2011 Nationwide Inpatient Sample discharges excluding cases where the primary diagnosis is related to pregnancy or delivery. Robust standard errors clustered by state are in parentheses. Dependent variable is the log of the number of visits by category for each state-year-birth cohort. States are excluded if there are zero discharges for any state-year-birth cohort observation. All models include state by year and birth year fixed effects, as well as state-specific linear trends in birth year. Additional control variables are demographic characteristics of the state (age distribution, race, education, marital status), birth cohort size, unemployment rate, transfers per capita and personal income per capita in state and birth year. First stage is reported in Table 3. Significance levels: * = significant at the 10% level, **= significant at the 5% level, ***=significant at the 1% level. See text for more details.

Appendix Tables

Table A.1. Federal Legislation Expanding Public Health Insurance Eligibility for Pregnant Women, Infants and Children

Year	Legislation	Date Effective	Mandatory Expansion	State Option
1984	Deficit Reduction Act, 1984 (DEFRA)	1-Oct-84	First-time pregnant women and those in two-parent families whose principal earner was unemployed, as well as children under age 5 born after September 30, 1983 whose families are income and resource eligible for AFDC	
1985	Consolidated Omnibus Budget Reconciliation Act, 1985 (COBRA)	1-Jul-86	Pregnant women whose families are income and resource eligible for AFDC	
1986	Omnibus Budget Reconciliation Act, 1986 (OBRA86)	1-Apr-87		Pregnant women and infants in families with incomes below 100% FPL
		1-Oct-87		Increase age level by 1 year each FY for all children under age 5 with incomes below 100% FPL
1987	Omnibus Budget Reconciliation Act, 1987 (OBRA87)	1-Jul-88		Pregnant women and infants in families with incomes below 185% FPL Children under age 2, 3, 4, or 5 and born after September 30, 1983 in families with incomes below 100% FPL
		1-Oct-88	Children under age 7 born after September 30, 1983 whose families are income and resource eligible for AFDC	Children under age 8 born after September 30, 1983 whose families are income and resource eligible for AFDC Children under age 8 born after September 30, 1983 with incomes below 100% FPL
1988	Medicare Catastrophic Coverage Act, 1988 (MCCA)	1-Jul-89	Pregnant women and infants in families with incomes below 75% FPL	
		1-Jul-90	Pregnant women and infants in families with incomes below 100% FPL	
1989	Omnibus Budget Reconciliation Act, 1989 (OBRA89)	1-Apr-90	Pregnant women and children under age 6 with family incomes below 133% FPL	
1990	Omnibus Budget Reconciliation Act, 1990 (OBRA90)	1-Jul-91	Children under age 19 born after September 30, 1983 with incomes below 100% FPL	
1996	Personal Responsibility and Work Opportunity Act of 1996 (PRWORA)	1-Jul-97	Established "Section 1931" family coverage category with minimum eligibility criteria based on 1996 AFDC eligibility standards	Families with children at higher income levels
1997	Balanced Budget Act (BBA)	5-Aug-97		Children under age 19 in families with incomes below 200% FPL or higher

Notes: Legislative history is compiled from Congressional Research Service (1988, 1993), Kaiser Family Foundation (2002), Currie and Gruber (1994), Gruber (2003), and Broaddus et al. (2001).

Table A.2 States Contributing to the Nationwide Inpatient Sample, by Year (excludes Arizona)

Year	States
1998	CA CO CT FL GA HI IL IA KS MD MA MO NJ NY OR PA SC TN UT VA WA WI
1999	CA CO CT FL GA HI IL IA KS MD MA ME MO NJ NY OR PA SC TN UT VA WA WI
2000	CA CO CT FL GA HI IL IA KS KY MD MA ME MO NC NJ NY OR PA SC TN TX UT VA WA WI WV
2001	AZ CA CO CT FL GA HI IL IA KS KY MD MA ME MI MN MO NC NE NJ NY OR PA RI SC TN TX UT VA VT WA WI WV
2002	CA CO CT FL GA HI IL IA KS KY MD MA ME MI MN MO NC NE NJ NY NV OH OR PA RI SC SD TN TX UT VA VT WA WI WV
2003	CA CO CT FL GA HI IL IN IA KS KY MD MA MI MN MO NC NE NH NJ NY NV OH OR PA RI SC SD TN TX UT VA VT WA WI WV
2004	AR CA CO CT FL GA HI IL IN IA KS KY MD MA MI MN MO NC NE NH NJ NY NV OH OR RI SC SD TN TX UT VA VT WA WI WV
2005	AR CA CO CT FL GA HI IL IN IA KS KY MD MA MI MN MO NC NE NH NJ NY NV OH OK OR RI SC SD TN TX UT VT WA WI WV
2006	AR CA CO CT FL GA HI IL IN IA KS KY MD MA MI MN MO NC NE NH NJ NY NV OH OK OR RI SC SD TN TX UT VA VT WA WI WV
2007	AR CA CO CT FL GA HI IL IN IA KS KY MD MA ME MI MN MO NC NE NH NJ NY NV OH OK OR RI SC SD TN TX UT VA VT WA WI WV WY
2008	AR CA CO CT FL GA HI IL IN IA KS LA KY MD MA ME MI MN MO NC NE NH NJ NY NV OH OK OR PA RI SC SD TN TX UT VA VT WA WI WV WY
2009	AR CA CO CT FL GA HI IL IN IA KS LA KY MD MA ME MI MN MO NT NC NE NH NJ NM NY NV OH OK OR PA RI SC SD TN TX UT VA VT WA WI WV WY
2010	AK AR CA CO CT FL GA HI IL IN IA KS LA KY MD MA ME MI MN MO MS MT NC NE NJ NM NY NV OH OK OR PA RI SC SD TN TX UT VA VT WA WI WV WY
2011	AK AR CA CO CT FL GA HI IL IN IA KS LA KY MD MA ME MI MN MO MS MT NC ND NE NJ NM NY NV OH OK OR PA RI SC SD TN TX UT VA VT WA WI WV WY

Notes: This table reports the states that contribute inpatient hospitalization data to the Nationwide Inpatient Sample during each year. This table excludes Arizona because it is not used in the analysis.

Table A.3. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Adult Health and Utilization, NHIS 1998-2012, Including Adult Eligibility Measures

	Very good or excellent health	Any health limitations	BMI	Obesity	Chronic health conditions	Kessler 6 score
Prenatal eligibility	0.035 (0.066)	0.016 (0.025)	-1.867* (1.104)	-0.152** (0.072)	-0.155* (0.089)	-1.174 (0.813)
Eligibility at ages 1-4	0.003 (0.019)	-0.012 (0.011)	0.359 (0.482)	0.047 (0.029)	0.001 (0.032)	0.434* (0.232)
Eligibility at ages 5-9	0.023 (0.018)	0.005 (0.011)	0.445 (0.468)	0.025 (0.025)	-0.023 (0.030)	-0.016 (0.162)
Eligibility at ages 10-14	-0.003 (0.013)	0.010 (0.008)	0.204 (0.240)	-0.015 (0.019)	0.027 (0.023)	0.028 (0.260)
Eligibility at ages 15-18	-0.010 (0.021)	0.010 (0.009)	-0.071 (0.322)	-0.008 (0.028)	0.037 (0.030)	0.079 (0.185)
Concurrent eligibility	0.020* (0.012)	0.001 (0.004)	-0.205 (0.208)	-0.021 (0.017)	-0.016 (0.018)	0.295*** (0.109)
N	95954	95900	39413	39413	40270	40086

Notes: This table displays instrumental variable regression results using the 1998 to 2012 National Health Interview Survey. Robust standard errors clustered by state of birth are in parenthesis. All models include individual characteristics (sex, race, quadratic in age), survey year, state of birth, and year of birth fixed effects. Additional control variables include demographic and economic characteristics by birth year and state of birth as described in the text. First stage is reported in Table 2. Significance levels: * = significant at the 10% level, ** = significant at the 5% level, *** = significant at the 1% level.

Table A.4. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Later Life Hospitalizations, NIS 1998-2011, Including Adult Eligibility Measures

	All visits excluding pregnancy- related	Endocrine, nutritional and metabolic diseases, and immunity disorders	Diabetes and Obesity	Mental Health
Prenatal eligibility	-0.0397 (0.126)	-0.947*** (0.324)	-1.069** (0.418)	0.241 (0.224)
Eligibility at ages 1-4	-0.107*** (0.0341)	0.0411 (0.197)	-0.0343 (0.199)	-0.0819 (0.0726)
Eligibility at ages 5-9	0.0143 (0.0344)	-0.0252 (0.130)	0.0903 (0.178)	0.0954 (0.0825)
Eligibility at ages 10-14	0.0305 (0.0341)	-0.0974 (0.110)	-0.0903 (0.137)	0.118 (0.0808)
Eligibility at ages 15-18	-0.00224 (0.0411)	-0.0865 (0.129)	-0.0665 (0.121)	0.0675 (0.0647)
Concurrent eligibility	0.0362 (0.0599)	0.0202 (0.148)	-0.102 (0.144)	0.0179 (0.0980)
State - birth cohort - year group observations	3527	2972	2689	2712

Notes: This table displays instrumental variable regression results using the 1998 to 2011 Nationwide Inpatient Sample discharges excluding cases where the primary diagnosis is related to pregnancy or delivery. Robust standard errors clustered by state are in parentheses. Dependent variable is the log of the number of visits by category for each state-year-birth cohort. States are excluded if there are zero discharges for any state-year-birth cohort observation. All models include state by year and birth year fixed effects, as well as state-specific linear trends in birth year. Additional control variables are demographic characteristics of the state (age distribution, race, education, marital status), birth cohort size, unemployment rate, transfers per capita and personal income per capita in state and birth year. First stage is reported in Table 3. Significance levels: * = significant at the 10% level, ** = significant at the 5% level, *** = significant at the 1% level. See text for more details.

Table A.5. Instrumental Variables Estimates of the Effect of In Utero and Childhood Eligibility on Appendicitis and Injuries (Placebo Test)

Prenatal eligibility	0.0614 (0.105)
Eligibility at ages 1-4	-0.0772** (0.0330)
Eligibility at ages 5-9	-2.15e-05 (0.0444)
Eligibility at ages 10-14	-0.0193 (0.0382)
Eligibility at ages 15-18	0.00339 (0.0416)
State - birth cohort - year observations	3,238

Notes: This table displays instrumental variable regression results using the 1998 to 2011 Nationwide Inpatient Sample discharges excluding cases where the primary diagnosis is related to pregnancy or delivery. Robust standard errors clustered by state are in parentheses. Dependent variable is the log of the number of visits by category for each state-year-birth cohort. States are excluded if there are zero discharges for any state-year-birth cohort observation. All models include state by year and birth year fixed effects, as well as state-specific linear trends in birth year. Additional control variables are demographic characteristics of the state (age distribution, race, education, marital status), birth cohort size, unemployment rate, transfers per capita and personal income per capita in state and birth year. First stage is reported in Table 3. Significance levels: * = significant at the 10% level, **= significant at the 5% level, ***=significant at the 1% level. See text for more details.

Table A.6. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Later Life Hospitalizations, NIS 1998-2011, Dependent Variable in Levels

	All visits excluding pregnancy- related	Endocrine, nutritional and metabolic diseases, and immunity disorders	Diabetes and Obesity	Mental Health
Prenatal eligibility	80.96 (113.1)	-23.31** (10.02)	-18.24* (9.468)	75.83 (72.10)
Eligibility at ages 1-4	-26.42 (26.75)	3.422 (4.441)	4.847 (3.696)	-8.821 (11.60)
Eligibility at ages 5-9	1.186 (41.05)	-0.386 (3.177)	1.483 (2.984)	10.47 (18.58)
Eligibility at ages 10-14	33.11 (57.43)	-1.812 (2.324)	-0.369 (2.170)	19.45 (25.71)
Eligibility at ages 15-18	6.073 (45.64)	-1.801 (3.403)	-1.636 (2.622)	-3.423 (19.34)
State - birth cohort - year group observations	3527	3527	3527	3527

Notes: This table displays instrumental variable regression results using the 1998 to 2011 Nationwide Inpatient Sample discharges excluding cases where the primary diagnosis is related to pregnancy or delivery. Robust standard errors clustered by state are in parentheses. Dependent variable is the number of visits by category for each state-year-birth cohort. All models include state by year and birth year fixed effects, as well as state-specific linear trends in birth year. Additional control variables are demographic characteristics of the state (age distribution, race, education, marital status), birth cohort size, unemployment rate, transfers per capita and personal income per capita in state and birth year. First stage is reported in Table 3. Significance levels: * = significant at the 10% level, **= significant at the 5% level, ***=significant at the 1% level. See text for more details.

Table A.7. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Self-Reported Adult Health, NHIS 1998-2012, Including Eligibility in the First Year Separately

	Very good or excellent health	Any health limitations	BMI	Obesity	Chronic health conditions	Kessler 6 score
Prenatal eligibility	0.048 (0.149)	-0.073 (0.072)	-3.649 (2.661)	-0.278 (0.172)	-0.147 (0.172)	-1.352 (1.633)
Eligibility at age 0	-0.016 (0.148)	0.113 (0.083)	2.331 (2.637)	0.166 (0.167)	-0.012 (0.224)	0.269 (1.723)
Eligibility at ages 1-4	0.003 (0.018)	-0.014 (0.012)	0.360 (0.514)	0.047 (0.031)	-0.001 (0.031)	0.405* (0.228)
Eligibility at ages 5-9	0.025 (0.017)	0.004 (0.012)	0.431 (0.459)	0.024 (0.026)	-0.025 (0.030)	0.013 (0.151)
Eligibility at ages 10-14	-0.002 (0.014)	0.015* (0.008)	0.319 (0.280)	-0.006 (0.022)	0.026 (0.026)	0.047 (0.250)
Eligibility at ages 15-18	-0.010 (0.021)	0.010 (0.011)	-0.079 (0.347)	-0.007 (0.028)	0.039 (0.029)	0.076 (0.186)
N	95855	95901	39414	39414	40271	40087

Notes: This table displays instrumental variable regression results using the 1998 to 2012 National Health Interview Survey. Robust standard errors clustered by state of birth are in parenthesis. All models include individual characteristics (sex, race, quadratic in age), survey year, state of birth, and year of birth fixed effects. Additional control variables include demographic and economic characteristics by birth year and state of birth as described in the text. First stage is reported in Table 2. Significance levels: * = significant at the 10% level, ** = significant at the 5% level, *** = significant at the 1% level.

Table A.8. Instrumental Variables Estimates of the Effect of In Utero and Childhood Coverage on Later Life Hospitalizations, NIS 1998-2011, Including Eligibility in First Year Separately

	All visits excluding pregnancy- related	Endocrine, nutritional and metabolic diseases, and immunity disorders	Diabetes and Obesity	Mental Health
Prenatal eligibility	-0.0595 (0.242)	-0.543 (0.782)	0.123 (1.420)	-0.0403 (0.342)
Eligibility at age 0	0.0293 (0.275)	-0.539 (1.036)	-1.601 (1.837)	0.442 (0.374)
Eligibility at ages 1-4	-0.105*** (0.0353)	-0.0154 (0.246)	-0.175 (0.283)	-0.0424 (0.0828)
Eligibility at ages 5-9	0.0162 (0.0370)	-0.0762 (0.195)	-0.0717 (0.304)	0.156* (0.0866)
Eligibility at ages 10-14	0.0337 (0.0446)	-0.144 (0.170)	-0.232 (0.270)	0.163** (0.0810)
Eligibility at ages 15-18	-0.000285 (0.0451)	-0.123 (0.182)	-0.173 (0.239)	0.104 (0.0752)
State - birth cohort - year observations	3,527	2,972	2,689	2,712

Notes: This table displays instrumental variable regression results using the 1998 to 2011 Nationwide Inpatient Sample discharges excluding cases where the primary diagnosis is related to pregnancy or delivery. Robust standard errors clustered by state are in parentheses. Dependent variable is the log of the number of visits by category for each state-year-birth cohort. States are excluded if there are zero discharges for any state- group-birth cohort observation. All models include state by year and birth year fixed effects, as well as state-specific linear trends in birth year. Additional control variables are demographic characteristics of the state (age distribution, race, education, marital status), birth cohort size, unemployment rate, transfers per capita and personal income per capita in state and birth year. First stage is reported in Table 3. Significance levels: * = significant at the 10% level, ** = significant at the 5% level, *** = significant at the 1% level. See text for more details.